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SIPDIS

UNCLASSIFIED

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SENSITIVE

LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JDWORKEN USUN FOR LSHESTACK

E.O. 12958: N/A

TAGS: EAID EAGR AORC PREF WFP UN PREF EAID WFP UN PRI SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N. WORLD FOOD PROGRAM IN ANGOLA SENSITIVE BUT UNCLASSIFIED - PLEASE TREAT ACCORDINGLY

SUMMARY

- 11. SENIOR EMERGENCY COORDINATOR (SEC) IN THE U.S. MISSION IN ROME TO THE U.N. AGENCIES TRAVELED TO ANGOLA APRIL 13-20 TO REVIEW THE OPERATIONS OF THE U.N. WORLD FOOD PROGRAM (WFP) AND THE EMERGENCY COORDINATION UNIT OF THE FOOD AND AGRICULTURAL ORGANIZATION OF THE U.N. (FAO/ECU) AND TO LOOK AT THE COMPLEMENTARITY BETWEEN THE TWO. PROGRESS OF FAO/ECU WILL BE REPORTED IN SEPTEL.
- 12. ALTHOUGH THE POSSIBILITY FOR REAL PEACE HAS FINALLY COME TO ANGOLA, THE IMMEDIATE HUMANITARIAN NEEDS ARE IMMENSE AND CRITICAL IN THE NEAR TERM. THE U.N. HAS UNCLASSIFIED

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IDENTIFIED 36 INACCESSIBLE AREAS THAT MAY CONTAIN
500,000 PEOPLE IN NEED, IN ADDITION THOUSANDS OF
VULNERABLE PEOPLE ARE WALKING INTO PROVINCIAL CAPITALS
SEEKING ASSISTANCE (PROJECTED 20,000-30,000 PER MONTH
FOR FOUR MONTHS), THE NUMBERS IN THE NUTRITIONAL FEEDING
CENTERS CONTINUE TO RISE (POSSIBLY RISING TO 25,00030,000 IN FOUR MONTHS' TIME), REFUGEES WILL BEGIN
RETURNING HOME, AND THE GOVERNMENT OF THE REPUBLIC OF
ANGOLA (GRA) HAS IDENTIFIED 38 QUARTERING AREAS FOR
UNITA EX-COMBATANTS AND THEIR FAMILIES WHO WILL BE IN
NEED OF ASSISTANCE (POSSIBLE 355,000). FOOD IS A
CRITICAL NEED OF ALL THESE GROUPS. AT THE CURRENT TIME,
THE GRA IS SAYING THAT IT WILL PROVIDE FOOD FOR THE
QUARTERING AREAS. ALREADY PROVIDING FOOD TO
APPROXIMATELY ONE MILLION BENEFICIARIES, ENORMOUS
PRESSURE IS GROWING ON THE U.N. WORLD FOOD PROGRAM (MFP)
TO SIGNIFICANTLY EXPAND ITS PROGRAM IN ORDER TO PROVIDE
FOOD FOR THESE ADDITIONAL GROUPS, AND THERE IS CONCERN
THAT THEIR EFFORTS ARE LAGGING BEHIND. WFP'S NEW
PROTRACTED RELIEF AND RECOVERY OPERATION (PRRO) FOR
ANGOLA WILL BE PRESENTED AT THE WFP EXECUTIVE BOARD
MEETING THIS MAY. THE PRRO WAS PREPARED BEFORE THE WAR
ENDED AND ADJUSTMENTS WILL LIKELY BE MADE-PRIMARILY TO
THE BENEFICIARY NUMBERS AND THE REQUIRED TONNAGES. AT
THE SAME THE, THE DONORS AND THE U.N. WIST KEEP
UNRELENTING PRESSURE ON THE GRA TO TAKE RESPONSIBILITY
FOR THE NEEDS OF ITS POPULATION. SEVERAL
RECOMMENDATIONS WERE GIVEN TO WFP'S PROGRAMMATIC SECTION
IN AN EFFORT TO MORE ACCURATELY TARGET BENEFICIARIES AND
ACCOUNT FOR ITS COMMODITIES. THE UNNE/EARLY JULY.

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DATE OF THE MED HERE OF THE GRA TO TAKE RESPONSIBILITY
FOR THE NEEDS OF ITS POPULATION. SEVERAL
RECOMMENDATIONS WERE GIVEN TO WFP'S PROGRAMMATIC SECTION
IN AN EFFORT TO MORE ACCURATELY TARGET BENEFICIARIES AND
ACCOUNT FOR ITS COMMODITIES. THE UNNE/EARLY JULY.

UNCLASSIFIED UNCLASSIFIED

PAGE 04 ROME 02065 01 OF 10 291503Z CASH IS URGENTLY NEEDED TO ADDRESS THE GAP. SEE PARA 31 FOR RECOMMENDATIONS. END SUMMARY.

THE BACKDROP

- 13. A CROSS YOUR FINGERS AND TOES AND HOLD YOUR BREATH PEACE HAS COME TO ANGOLA AFTER ALMOST THIRTY YEARS OF WAR. THE CHANCES FOR PEACE, REAL PEACE, THIS TIME ARE GREATER THAN EVER BEFORE—SO PROMISING THIS TIME THAT ONE'S MIND BEGINS TO RACE WITH THE POSSIBILITIES OF HOPE, PROSPERITY, AND A TRULY NEW LIFE FOR THE MULTITUDE OF ANGOLANS IN THE COUNTRYSIDE WHO HAVE SUFFERED SO MUICH
- 14. COUPLED WITH THE HOPE FOR A NEW LIFE IS A FEAR OF SLIPPING BACK INTO THE OLD PATTERNS. AS THE GRA MOVES FORWARD AT A SURPRISING PACE (BUT NOT QUITE AT THE PACE THAT IS NEEDED AT THIS POINT) WITH PLANS FOR SUPPLYING FOOD AND NON-FOOD PROVISIONS TO THE 38 QUARTERING AREAS

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---95A73D 291519Z /38

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INFO LOG-00 NP-00 AF-00 EB-00 EUR-00 UTED-00 NSCE-00 OES-01 OIC-02 AGRE-00 AMAD-00 CIAE-00 TEDE-00 INR-00 IO-00 TEST-00 PRM-00 SAS-00 /003W

P 291354Z APR 02 F 2913342 AFR 02 FM AMEMBASSY ROME TO AMEMBASSY LUANDA PRIORITY SECSTATE WASHDC PRIORITY 3465 INFO USMISSION GENEVA AMEMBASSY KINSHASA AMEMBASSY NAIROBI AMEMBASSY HARARE AMEMBASSY LUSAKA AMEMBASSY YAOUNDE AMEMBASSY WINDHOEK AMEMBASSY GABORONE AMEMBASSY BRAZZAVILLE USMISSION USUN NEW YORK

AMEMBASSY LONDON AMEMBASSY PARIS

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SENSITIVE

LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JDWORKEN USUN FOR LSHESTACK

E.O. 12958: N/A

TAGS: EARD EAGR AORC PREF WFP UN PREF EAID WFP UN PRESUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N.
WORLD FOOD PROGRAM IN ANGOLA

WORLD FOOD PROGRAM IN ANGOLA
(QAS) IT HAS IDENTIFIED FOR UNITA EX-COMBATANTS AND
THEIR FAMILIES, THERE IS AN UNDERLYING TREPIDATION THAT
THE EFFORT MAY FAIL BECAUSE THE SPEED IS NOT FAST
ENOUGH. THE GRA SUFFERS FROM A LACK OF SOPHISTICATION
AND CAPACITY IN ITS ABILITY TO PROVIDE THE NECESSARY
SOCIAL SERVICES TO EVEN A FEW QAS, MUCH LESS THE
IDENTIFIED 38. THERE ARE REPORTS THAT SPORADIC AND
INADEQUATE DELIVERIES OF FOOD HAVE BEEN MADE BY THE GRA,
BUT THIS IS NOT GOOD ENOUGH. IT SHOULD ALSO BE NOTED
THAT THE MAJORITY OF THE 38 AREAS ARE EXTREMELY
DIFFICULT TO ACCESS.

15. IF THE QAS ARE NOT VERY SOON READY TO PROPERLY RECEIVE THE UNITA EX-COMBATANTS AND THEIR FAMILIES, MANY FEAR THE UNITA FORCES MAY ONCE AGAIN PICK UP THE GUNS OUT OF DESPERATION IN ORDER TO FEED THEMSELVES AND THEIR FAMILIES. NOT ONLY WOULD THIS JEOPARDIZE THE PEACE, IT WOULD ALSO JEOPARDIZE FOOD DELIVERIES BY ROAD. FULLY UNCLASSIFIED

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AWARE OF THE POTENTIAL OF THIS SCENARIO BECOMING THE
REALITY, THE U.N. IS MOVING FORWARD WITH CONTINGENCY
PLANS FOR PROVIDING ASSISTANCE TO THE QAS IN
ANTICIPATION THAT IT WILL SOON BE ASKED BY THE GRA TO
ASSIST. THEIR CONTINGENCY PLAN IS BASED ON A FIGURE OF
55,000 EX-COMBATANTS AND 300,000 FAMILY MEMBERS.

- 16. IN PARALLEL WITH THIS EFFORT, THE HUMANITARIAN COMMUNITY IS ATTEMPTING TO MEET THE GROWING HUMANITARIAN NEEDS IN THE COUNTRY. HUNDREDS, AND IN SOME CASES THOUSANDS, OF PEOPLE ARE WALKING INTO PROVINCIAL CAPITALS FROM THE BUSH IN SEARCH OF ASSISTANCE. MANY OF THEM HAVE WALKED HUNDREDS OF KILOMETERS AND ARRIVE WITH PRACTICALLY NOTHING. SOME DON'T EVEN HAVE CLOTHES. OTHERS ARE SO WEAK THEY ARE BEING AIRLIFTED IN HELICOPTERS OR BEING TRANSPORTED IN TRUCKS BY THE ARMED FORCES OF ANGOLA (FAA). REPORTEDLY EVEN SOME OF THE ELITE UNITA SOLDIERS THAT PROTECTED SAVIMBI WERE MALNOURISHED BY THE WAR'S END IN FEBRUARY. IN LUENA (MOXICO PROVINCE), 7,000 TO 8,000 PERSONS HAVE BEEN ARRIVING EACH MONTH SINCE LAST DECEMBER. WFP EXPECTS 11,000 NEW INTERNALLY DISPLACED PERSONS (IDPS) IN BIE PROVINCE IN THE MONTH OF MAY. LARGE NUMBERS OF BENEFICIARIES ALSO EXIST IN HUAMBO, MALANGE, AND HUILA PROVINCES. OCHA AND WFP ESTIMATE THAT 20,000 TO 30,000 NEW IDPS COULD SURFACE EACH MONTH FOR THE NEXT FOUR MONTHS.
- 17. ON APRIL 18, THE U.N. BEGAN LEADING RAPID ASSESSMENTS (RAS) TO 36 INACCESSIBLE AREAS (IAS) THAT HAVE BEEN IDENTIFIED AS AREAS WHERE POPULATIONS IN POOR UNCLASSIFIED

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CONDITION HAVE GATHERED. THE AREAS HAVE BEEN
INACCESSIBLE BECAUSE OF INSECURITY, SOMETIMES COUPLED
WITH LACK OF PHYSICAL ACCESS DUE TO DESTROYED
INFRASTRUCTURE, SUCH AS BRIDGES. THE U.N. OFFICE FOR
THE COORDINATION OF HUMANITARIAN AFFAIRS (OCHA) HAS BEEN
COLLECTING INFORMATION ON THESE AREAS FOR MORE THAN A
YEAR. THE INFORMATION HAS COME FROM VARIOUS SOURCES,
INCLUDING THE FAA, CHURCH GROUPS, NON-GOVERNMENTAL
ORGANIZATIONS (NGOS), AND INTERNALLY DISPLACED PERSONS
(IDPS) THEMSELVES. OCHA ANTICIPATES THAT THE
ASSESSMENTS WILL TAKE APPROXIMATELY THREE WEEKS TO
COMPLETE AND MAY YIELD AN ADDITIONAL 500,000 PEOPLE
NEEDING ASSISTANCE.

18. BUNJEI, ONE OF THE 36 IAS LOCATED IN NORTHERN HUILA PROVINCE BUT MORE READILY ACCESSIBLE FROM SOUTHERN HUAMBO PROVINCE, WAS VISITED BY MEDECINS SANS FRONTIERES/FRANCE (MSF/F) ABOUT THREE WEEKS AGO. MSF/F REPORTED A DIRE SITUATION AND BUNJEI WAS PLACED AT THE TOP OF THE LIST TO BE VISITED ONCE THE RAS COMMENCED.

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ACTION AID-00

INFO LOG-00 NP-00 AF-00 AGRE-00 AMAD-00 CIAE-00 SRPP-00 EB-00 EUR-00 UTED-00 TEDE-00 INR-00 IO-00 NSAE-00 NSCE-00 OES-01 OIC-02 SEC-01 TEST-00 PRM-00 SAS-00 /004W

P 291354Z APR 02
FM AMEMBASSY ROME
TO AMEMBASSY LUANDA PRIORITY
SECSTATE WASHDC PRIORITY 3466
INFO USMISSION GENEVA
AMEMBASSY KINSHASA
AMEMBASSY KINSHASA
AMEMBASSY HARARE
AMEMBASSY HARARE
AMEMBASSY LUSAKA
AMEMBASSY LUSAKA
AMEMBASSY YAOUNDE
AMEMBASSY WINDHOEK
AMEMBASSY WINDHOEK
AMEMBASSY GABORONE

AMEMBASSY BRAZZAVILLE USMISSION USUN NEW YORK

AMEMBASSY LONDON AMEMBASSY PARIS USEU BRUSSELS 2643

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SENSITIVE

LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JOWORKEN USUN FOR LSHESTACK

E.O. 12958: N/A

E.O. 12958: N/A
TAGS: EAID EAGR AORC PREF WFP UN PREF EAID WFP UN PRI SUBJECT.

WORLD FOOD PROGRAM IN ANGOLA
THE RA TEAM VISITED APRIL 18. MEMBERS OF THE TEAM
REPORTED THAT THE SITUATION WAS EVEN MORE ALARMING THAN
WHAT MSF/F HAD EARLIER REPORTED. AMONG BUNJEI RESIDENTS
THIS APRIL, THE SEVERE MALNUTRITION RATE WAS 9 PERCENT
AND THE GLOBAL RATE WAS 36 PERCENT, REPORTS CONCERN.

MORE TELLING STILL, THE MORTALITY RATE FOR THE ENTIRE
BUNJEI POPULATION (ADULTS AND CHILDREN) WAS
5.2/10,000/DAY. (NOTE: DEATHS OVER 2/10,000/DAY
SIGNIFIES A SERIOUS SITUATION THAT REQUIRES IMMEDIATE
ACTION). ACTION).

19. WITHIN A PERIOD OF TWO DAYS (APRIL 15/16), 578
FAMILIES (AVERAGE SIZE IS FIVE) ARRIVED IN MUACANHICA
IDP CAMP OUTSIDE LUENA TOWN, A CAMP THAT OPENED ON
FEBRUARY 17. MOST HAD WALKED IN ON THEIR OWN, BUT SOME
HAD BEEN BROUGHT VIA FAA HELICOPTER. THE CAMP IS
MANAGED BY LUTHERAN WOLLD FEDERATION (LWF) AND ITS
UNCLASSIFIED

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POPULATION ON APRIL 17 WAS 1,504 FAMILIES. A LARGE
PERCENTAGE OF THE POPULATION IS CHILDREN AND SOME ARE
UNACCOMPANIED. LWF REPORTS THAT MOST OF THE CAMP
INHABITANTS ARE UNITA FAMILIES.

INHABITANTS ARE UNITA FAMILIES.

110. LWF STATED THE MORTALITY RATE HAS BEEN CONSTANT IN MUACANHICA CAMP DURING ITS TWO MONTHS OF EXISTENCE, WITH AT LEAST ONE DEATH PER DAY, MANY BEING ADULTS. IN THE PREVIOUS WEEK, SIX ADULTS AND ONE CHILD HAD DIED. THE MOST COMMON REASONS FOR DEATH ARE DIARRHEA AND MALARIA. THE SEC WAS TOLD THAT IN THE BEGINNING OF THE FORMATION OF THE CAMP CASKETS WERE BEING MADE FOR THE DEAD, BUT AFTER AWHILE THE TOLL ON THE TREES BECAME TOO GREAT AND THE EFFORT WAS HALTED. THE WOOD WAS NEEDED FOR FIREWOOD. LWF REPORTS THAT MANY OF THE WOMEN ARE HEAD OF HOUSEHOLDS AND ARRIVE TOO WEAK TO CONSTRUCT A SHELTER OUT OF PLASTIC SHEETING. ON-SITE OBSERVATION CONFIRMS THIS STATEMENT. THE SEC TALKED WITH ONE MIDDLE-AGED SICK WOMAN WHO WAS TAKING CARE OF NINE CHILDREN (SOME OF WHICH BELONGED TO HER BROTHER WHO HAD GONE TO ZAMBIA) AND WHOSE HUSBAND HAD DIED A COUPLE WEEKS BEFORE. SHE WAS TOO WEAK TO PROPERLY CARE FOR HER CHILDREN OR COOK. DURING THE CONVERSATION, A MOTHER INSIDE THE NEXT TENT WAS WAILING OVER THE LOSS OF HER 12-YEAR OLD DAUGHTER TO MALARIA. THE UTTER DESPAIR OF THE SITUATION WAS STRIKING.

TOO MANY FIRES ALL AT ONCE

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PAGE 04 ROME 02065 03 OF 10 291504Z 111. THE U.N. (INCLUDING WFP) AND NGO MANAGERS IN LUANDA AND IN THE PROVINCIAL CAPITALS ARE FACING A MYRIAD OF CHALLENGES ON A DAILY BASIS AND ARE WORKING FLAT OUT TO TRY TO KEEP UP WITH MEETING THE NEEDS OF THE IDPS THAT ARE FLOWING IN. THEY ARE OFTEN LACKING, HOWEVER, THE PHYSICAL RESOURCES AND STAFF TO RESPOND QUICKLY AND ADEQUATELY DUE TO THE SHEER VOLUME. BUT THEY ARE MAKING HEROIC EFFORTS TO DO THE BEST THEY CAN UNDER DIFFICULT CIRCUMSTANCES.

112. AS IAS OPEN UP, THE U.N. AGENCIES AND NGOS WILL TRY TO TAKE THE ASSISTANCE TO THE AREAS IN AN EFFORT TO KEEP THE PEOPLE CLOSER TO THEIR HOME AREAS AND TO PRE-EMPT FURTHER MOVEMENTS INTO THE PROVINCIAL CAPITALS WHERE RESOURCES ARE ALREADY STRETCHED TO THE LIMITS. THIS COURSE, HOWEVER, PRESENTS ADDITIONAL LOGISTICAL CHALLENGES AND REQUIRES MORE STAFF IN THE SHORT TERM.

WFP: READY TO RESPOND?

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ACTION AID-00

/004W

----95A758 291519Z /38

P 291354Z APR 02
FM AMEMBASSY ROME
TO AMEMBASSY LUANDA PRIORITY
SECSTATE WASHDC PRIORITY 3467
INFO USMISSION GENEVA
AMEMBASSY KINSHASA
AMEMBASSY NAIROBI
AMEMBASSY HARARE
AMEMBASSY LUSAKA

AMEMBASSY YAOUNDE AMEMBASSY WINDHOEK AMEMBASSY GABORONE AMEMBASSY BRAZZAVILLE USMISSION USUN NEW

AMEMBASSY LONDON AMEMBASSY PARIS USEU BRUSSELS 2644

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LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JDWORKEN USUN FOR LSHESTACK

WORLD FOOD PROGRAM IN ANGOLA

113. ALREADY PROVIDING FOOD TO APPROXIMATELY ONE MILLION BENEFICIARIES, ENORMOUS PRESSURE IS BUILDING ON WFP/ANGOLA TO SIGNIFICANTLY EXPAND ITS PROGRAM IN ORDER TO MEET THE EMERGING NEW NEEDS THAT ARE PRESENTING THEMSELVES. DURING THE SEC'S VISIT, WFP/ANGOLA SENIOR MANAGEMENT AND THE WFP REGIONAL DIRECTOR (WHOSE VISIT TO ANGOLA OVERLAPPED WITH THAT OF THE SEC'S) DID NOT SEEM TO HAVE A TRUE APPRECIATION OF THE URGENCY OF THE MOMENT. THIS CONCERN WAS SHARED BY THE U.S. MISSION IN ANGOLA, OCHA, AND THE UNDP RESIDENT REPRESENTATIVE/HUMANITARIAN COORDINATOR (PLEASE PROTECT). GIVEN THE INCREASE IN THE NUMBER OF NEEDY PROTECT). GIVEN THE INCREASE IN THE NUMBER OF NEEDY ANGOLANS AT THIS MOMENT AND THE LIKELHHOOD THAT THE NUMBERS WILL SIGNIFICANTLY INCREASE SOON, WFP'S READINESS AND RAPID RESPONSE CAPACITY IS LAGGING BEHIND. THE WFP LOGISTICS STAFF IS BEING PROACTIVE IN PLANNING UNCLASSIFIED

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FOR THE NEW ENVIRONMENT, BUT THE PROGRAM SECTION HAS NOT
EFFECTIVELY PLANNED AND PREPARED, ALTHOUGH IT IS NOW IN
A CATCH-UP MODE.

A CATCH-UP MODE.

114. ON HER FIRST DAY IN LUANDA, THE SEC RECEIVED A WFP PIPELINE REPORT THAT ANTICIPATED NO INCREASE IN BENEFICIARY LEVELS IN THE COMING MONTHS. BY THE END OF THE WEEK, WFP HAD CONDUCTED A PLANNING EXERCISE THAT REFLECTED A POSSIBLE INCREASE OF 140,000 NEW BENEFICIARIES IN MAY, RISING STEADILY TO A POSSIBLE 650,000 BY SEPTEMBER (THIS CASELOAD WOULD BE IN ADDITION TO THE NUMBERS IN THE NEW PRRO). SUCH A FIGURE ANTICIPATES A SHORT-TERM INCREASE IN THE NUMBER OF SPONTANEOUS ARRIVALS IN THE PROVINCIAL CAPITALS, REACHING THE VULNERABLE PEOPLE LOCATED IN THE 36 IAS, A NEAR-TERM INCREASE IN THE NEED FOR NUTRITIONAL PROGRAMS, REFUGES RETURNING HOME, AND PROVIDING FOOD FOR UNITA FAMILIES IN 32 OF THE 38 QUARTERING AREAS. IN APRIL, WFP PLANS TO PROVIDE FOOD TO APPROXIMATELY 961,000 PERSONS, 95 PERCENT OF WHICH IS EITHER FOR EMERGENCY GENERAL DISTRIBUTIONS OR NUTRITIONAL FEEDING PROGRAMS. IT IS CONCEIVABLE THAT WFP'S CASELOAD COULD REACH 1.7 MILLION BY LATE SUMMER. WITH THE MAJOR PLANTING SEASON IN SEPTEMBER/OCTOBER, IT IS VERY LIKELY THERE WILL BE SIGNIFICANT FOOD NEEDS IN ANGOLA UNTIL THE HARVEST THIS TIME NEXT YEAR.

WFP'S NEW PROTRACTED RELIEF AND RECOVERY OPERATION

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15. OVER THE LAST FIVE MONTHS, WFP/ANGOLA HAS BEEN PREPARING ITS NEXT PRRO. THE CURRENT PRRO, WHICH BEGAN APRIL 1, 2001, ENDS ON JUNE 30, 2002. THE NEW PRRO BEGINS JULY 1, 2002 AND IS DESIGNED TO MEET THE EMERGENCY AND RECOVERY NEEDS OF APPROXIMATELY 1.16 MILLION BENEFICIARIES PER MONTH OVER A PERIOD OF 18 MONTHS. IN IN-COUNTRY DISCUSSIONS, THE SEC RECOMMENDED TO WFP THAT IT AMEND THE NEW PRRO DOCUMENT TO REFLECT THE CURRENT SITUATION, SINCE THE CASELOAD UNDER THE CURRENT PRRO IS ONE MILLION. THE NEW PRRO PROVIDES WFP THE FLEXIBILITY TO PROGRAMMATICALLY RESPOND TO THE NEW SITUATION, BUT NEITHER THE NARRATIVE, NOR THE BUDGET OR PIPPLINE ADDRESS THE CHANGES ON THE GROUND. THE PROPOSED RE-WRITTS WOULD NOT BE EXTENSIVE, BUT WOULD PROVIDE WFP THE OPPORTUNITY TO PRESENT ITS CURRENT THINKING ABOUT THE CHANGING ENVIRONMENT.

116. WFP'S EXECUTIVE BOARD (EB) MUST APPROVE ALL PRRO DOCUMENTS AND PRIOR TO THE EB THE PRRO IS THOROUGHLY REVIEWED BY WFP/HQ STAFF. IT WAS FINALIZED IN WFP HEADQUARTERS (HQ) BEFORE THE DEATH OF SAVIMBI IN

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INFO LOG-00 NP-00 AF-00 AGRE-00 AMAD-00 CIAE-00 SRPP-00 NF-UU AF-UU AGRE-UU AMAD-UU CIAE-UU EUR-00 UTED-00 TEDE-00 INR-00 IO-00 OES-01 OIC-02 SEC-01 TEST-00 PRM-00 EB-00 NSCE-00 /004W

-----95A765 291520Z /38

P 291354Z APR 02 P 2913342 APR 02 FM AMEMBASSY ROME TO AMEMBASSY LUANDA PRIORITY SECSTATE WASHDC PRIORITY 3468 INFO USWISSION GENEVA AMEMBASSY KINSHASA

AMEMBASSY NAIROBI AMEMBASSY HARARE AMEMBASSY LUSAKA AMEMBASSY YAOUNDE AMEMBASSY WINDHOEK AMEMBASSY GABORONE AMEMBASSY BRAZZAVILLE USMISSION USUN NEW YORK

AMEMBASSY PARIS USEU BRUSSELS 2645

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ROME 02065 05 OF 10 291505Z FROM USMISSION ROME

LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JDWORKEN USUN FOR LSHESTACK

E.O. 12958: N/A TAGS: <u>EAID</u> <u>EAGR</u>

- 117. THE SEC ENCOUNTERED SEVERE RESISTANCE FROM WFP/ANGOLA, AS WELL AS FROM WFP/HQ, REGARDING THE NOTION OF RE-WRITING THE DOCUMENT. WFP FELT THE PROCESS WAS TOO FAR ALONG TO PULL IT BACK FOR RE-WRITES. WFP/ANGOLA WILL THEREFORE PROVIDE AN ADDENDUM AT THE EB, DESCRIBING THE CURRENT SITUATION IN ANGOLA. IT IS HIGHLY LIKELY THAT THE NEW PRRO, WHICH SPANS 18 MONTHS, WILL HAVE TO BE COMPRESSED TO 12-14 MONTHS TO ACCOMMODATE THE HIGHER BENEFICIARY FIGURES AND TONNAGE REQUIREMENTS.
- 118. IT SHOULD BE NOTED THAT THE POSSIBILITY OF ALSO LAUNCHING AN EMERGENCY OPERATION (EMOP) AT THIS TIME, OR UNCLASSIFIED
- PAGE 03 ROME 02065 05 OF 10 291505Z
 SWITCHING TO AN EMOP INSTEAD OF A PRRO, IS NOT IDEAL IN
 THE ANGOLAN CONTEXT. EVEN THOUGH THERE ARE SEVERE
 EMERGENCY NEEDS RIGHT NOW, WFP HAS BEEN FORCED OVER THE
 LAST YEAR TO FOCUS A LARGE PERCENTAGE OF ITS EFFORTS ON
 EMERGENCY ACTIVITIES. THE BENEFICIARY NUMBERS WILL RISE
 IN THE SHORT TERM, BUT THE TYPES OF PROGRAMS WILL BE
 VERY SIMILAR TO ITS CURRENT EMERGENCY ACTIVITIES. AS
 THE COUNTRY, AT LAST, MAY BE ABLE TO MOVE TOWARDS A REAL
 RECOVERY PERIOD, THE PRRO PROVIDES THE MECHANISM TO
 ACHIEVE THIS. AND AS STATED ABOVE, THE NEW PRRO
 PROVIDES THE FLEXIBILITY TO CONDUCT EMERGENCY AND
 RECOVERY PROGRAMS SIMULTANEOUSLY.
- 119. NOTE: WFP'S ON GOING PRRO (WHICH ENDS ON JUNE 30, 2002), COVERS 1.04 MILLION BENEFICIARIES WITH A 228,782 METRIC TON PROGRAM, AND IS VALUED AT USD 167.7 MILLION. THE PROPOSED DRAFT PRRO WOULD INCREASE THE BENEFICIARY COVERAGE LEVEL TO 1.16 MILLION (A TEN PERCENT INCREASE), (305,598 METRIC TONS), AT A COST OF USD 233.5 MILLION. EXPANDING WFP'S BENEFICIARY COVERAGE TO 1.7 MILLION WOULD FURTHER SIGNIFICANTLY INCREASE BOTH TONNAGE AND COST LEVELS FOR THE ANGOLA OPERATION. END NOTE.

WFP'S PIPELINE

120. DEPENDING ON HOW MUCH THE CASELOAD INCREASES IN THE COMING WEEKS, WFP'S PIPELINE WILL SUFFER RUPTURES IN THE SUPPLY OF MAIZE IN LATE JUNE OR EARLY JULY. THE RECENT CONTRIBUTION FROM THE U.S. DEPARTMENT OF AGRICULTURE UNCLASSIFIED

PAGE 04 ROME 02065 05 OF 10 291505Z (USDA) 416(B) OF 39,700 MT (WHICH INCLUDES 37,000 MT MAIZE, 1,000 MT OF OIL AND 1,700 MT CSB) IS DUE TO ARRIVE IN ANGOLAN PORTS IN TWO SHIPMENTS. THE CSB AND OIL ARE PROJECTED TO ARRIVE MID-JUNE, BUT THE MAIZE NOT UNTIL MID TO LATE JULY. LOOKING FURTHER DOWN THE CALENDAR, PULSES ARE NEEDED BEGINNING IN AUGUST, OIL AND SALT ARE NEEDED FOR SEPTEMBER AND ONWARDS, AND MAIZE AND CSB BREAK AGAIN IN OCTOBER THROUGH THE END OF THE YEAR.

121. THE NUTRITIONAL FEEDING CENTERS ARE CURRENTLY LACKING ADEQUATE QUANTITIES OF CORN-SOY BLEND (CSB) AND OIL DUE TO THE LATE ARRIVAL OF A SHIP. SUCH SHORTAGES HAVE A CRITICALLY DETRINENTAL EFFECT ON THE INTEGRITY OF THE PROGRAMS. IN ADDITION, WFP HAS HAD TO STRAY OVER THE PAST MONTHS FROM THE INTERNATIONAL STANDARD RATION OF 2,100 KILOCALORIES (KC) RATION DUE TO SHORT-TERM BREAKS IN THE PIPELINE OF PARTICULAR COMMODITIES. FOR EXAMPLE, FEBRUARY AND MARCH RATIONS FOR NEW IDPS CONSISTED OF 1,939 KC. LAST SEPTEMBER AND OCTOBER RATIONS WERE ONLY 1,833 KC.

UNCLASSIFIED

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ACTION AID-00

INFO LOG-00 EB-00 NSCE-00 NP-00 AF-00 AGRE-00 EUR-00 UTED-00 TEDE-00 OES-01 OIC-02 SEC-01 AF-00 AGRE-00 AMAD-00 CIAE-00 SRPP-00 UTED-00 TEDE-00 INR-00 IO-00 NSAE-00 OIC-02 SEC-01 TEST-00 PRM-00 SAS-00 /004W

----95A781 291520Z /38 291354Z APR 02 FM AMEMBASSY ROME TO AMEMBASSY LUANDA PRIORITY SECSTATE WASHDC PRIORITY 3469

INFO USMISSION GENEVA AMEMBASSY KINSHASA AMEMBASSY NAIROBI AMEMBASSY HARARE AMEMBASSY HARARE
AMEMBASSY LUSAKA
AMEMBASSY YAOUNDE
AMEMBASSY WINDHOEK
AMEMBASSY GABORONE
AMEMBASSY BRAZZAVILLE
USMISSION USUN NEW YORK

AMEMBASSY LONDON AMEMBASSY PARIS USEU BRUSSELS 2646

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SENSITIVE

LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JDWORKEN USUN FOR LSHESTACK

E.O. 12958: N/A

POSSIBILITY OF OTHER PIPELINES

123. WHEN MEETING WITH WFP'S IMPLEMENTING PARTNERS, THE SEC POSED THE QUESTION ABOUT INTEREST AMONG NGOS IN STARTING A SEPARATE PIPELINE. SCF/US, WHO IS ONE OF THE NGOS WITH A DEVELOPMENT ASSISTANCE PROGRAM (DAP) IN UNCLASSIFIED

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ANGOLA, SAID THAT THE FOUR DAP NGOS HAD DISCUSSED IT AND
DECIDED THAT EVEN THOUGH THEY EXPERIENCE SOME
FRUSTRATIONS WITH WFP'S OPERATIONS, WFP STILL HAD THE
GREATER ABILITY TO CARRY OUT THE LOGISTICS OF MOVING FOOD IN ANGOLA. THUS, THEY HAD DECIDED NOT TO PURSUE THE IDEA.

WFP'S NEED FOR AGGRESSIVE RESOURCING

- 124. THE CURRENT PRRO IS 70 PERCENT RESOURCED, WITH 53 PERCENT COMING FROM THE USG. THE EUROPEAN UNION'S CONTRIBUTION IS 8 PERCENT, AND FRANCE AND ANGOLA ARE TIED WITH GIVING 2 PERCENT. ALL OTHER DONORS COME IN AT LESS THAN 2 PERCENT.
- 125. THE SEC TRIED TO IMPRESS UPON THE WFP COUNTRY DIRECTOR (CD) THE NEED TO NOW/NOW RING THE ALARM BELLS ABOUT THE IMMINENT BREAKS IN THE PIPELINE. SHE STATED THAT WITH THE COMPETING DROUGHT CRISIS DEVELOPING IN ANGOLA'S BACKYARD, CONTINUED NEEDS IN AFGHANISTAN AND NORTH KOREA, AND THE UNSETTLING SITUATION IN THE MIDDLE EAST, THAT WFP/ANGOLA WOULD HAVE TO BE AGGRESSIVE AND CREATIVE IN ITS RESOURCE MOBILIZATION EFFORTS.
- 126. AT THE SAME TIME, THE SEC URGED WFP/ANGOLA TO BE UNYIELDING IN PURSUING ADDITIONAL RESOURCES FROM THE GRA AND IN ENCOURAGING THEM TO TAKE ON THEIR SHARE OF THE BURDEN. SUCH EFFORTS WOULD BE LOOKED UPON FAVORABLY BY THE DONORS. THE GRA NO LONGER HAS THE WAR EXCUSE FOR UNCLASSIFIED
- PAGE 04 ROME 02065 06 OF 10 291505Z
 NOT LIVING UP TO ITS RESPONSIBILITIES TO PROVIDE SOCIAL
 SERVICES TO ITS POPULATION. THE CD REPLIED THAT HE HAS
 BEEN DOING THIS, BUT THESE EFFORTS NEED TO BE RELENTLESS
 AND SHARED WITH THE DONORS.
- 127. NOTE: IN LUENA, THE GOVERNOR TOLD THE SEC THAT HE HAD SUBMITTED A BUDGET TO THE CENTRAL GOVERNMENT REQUESTING 70 MILLION USD FOR THE NEXT TWO YEARS FOR MOXICO PROVINCE. HE WAS AWAITING WORD FROM LUANDA. ONE OF HIS FIRST PRIORITIES IS TO REPAIR KEY BRIDGES IN THE PROVINCE. HE ALSO SAID THE CENTRAL GOVERNMENT WAS REALLOCATING FUNDS THUS FAR DEDICATED TO THE WAR EFFORT TO SOCIAL SERVICES. THE GRA HAS TATED ITS THREE TOP PRIORITIES FOR THE COUNTRY ARE THE REVITALIZATION OF AGRICULTURE, HEALTH, AND EDUCATION. END NOTE.
- 128. COMMENT: THE GRA IS SAYING ALL THE RIGHT THINGS, BUT ACTIONS ARE WHAT IS NEEDED NOW. IF IT DOES NOT HAVE THE CAPACITY TO DELIVER, THEN IT COULD PROVIDE FUNDS TO THE U.N. AGENCIES FOR IMPLEMENTATION. THE SEC SUGGESTED TO WFP, OCHA, AND TO OUR EMBASSY THAT THE GRA COULD GIVE

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LOG-00 NP-00 AF-00 AGRE-00 AMAD-00 CIAE-00 SRPP-00
EB-00 EUR-00 UTED-00 TEDE-00 INR-00 IO-00 NSAE-00
NSCE-00 OES-01 OIC-02 SEC-01 TEST-00 PRM-00 SAS-00
/004W INFO LOG-00 NP-00

FM AMEMBASSY ROME TO AMEMBASSY LUANDA PRIORITY TO AMEMBASSY LUANDA PRIDRITY 3470 INFO USMISSION GENEVA AMEMBASSY KINSHASA AMEMBASSY NAIROBI AMEMBASSY HARARE AMEMBASSY HARARE
AMEMBASSY LUSAKA
AMEMBASSY YAOUNDE
AMEMBASSY WINDHOEK
AMEMBASSY GABORONE
AMEMBASSY BRAZZAVILLE USMISSION USUN NEW YORK

AMEMBASSY LONDON AMEMBASSY PARIS USEU BRUSSELS 2647

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LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JDWORKEN USUN FOR LSHESTACK

SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N. WORLD FOOD PROGRAM IN ANGOLA ALL OR A PORTION OF THE 50 MILLION USD IT IS ALLEGEDLY SPENDING ON FOOD TO WFP FOR PROCUREMENT, SINCE WFP HAS A WEALTH OF EXPERIENCE IN PURCHASING FOOD THROUGHOUT THE WORLD. END COMMENT.

ICRC'S EFFORTS

129. THE SEC MET WITH THE DEPUTY OF THE DELEGATION OF THE INTERNATIONAL COMMITTEE OF THE RED CROSS (ICRC) TO LEARN ITS PLANS FOR FUTURE FOOD PROGRAMS. ICRC HAS BEEN IN A PHASE-DOWN MODE OVER THE LAST YEAR, AND IS CURRENTLY PROVIDING FOR ONLY 38,000 BENEFICIARIES IN HUAMBO PROVINCE, COMPOSED OF IDPS AND RESIDENTS. IT WILL PROVIDE SEEDS THIS FALL TO THE 38,000 AND PROVIDE HALF FOOD RATIONS UNTIL THE HARVEST IN MAY. ICRC HAS UNCLASSIFIED

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BEEN AGGRESSIVELY STRESSING OVER THE LAST YEAR TO THE
GRA ITS RESPONSIBILITIES, WHILE ICRC HAS PHASED DOWN.
AT THIS CURRENT TIME, THERE ARE NO PLANS TO ADDRESS ANY
OF THE NEW NEEDS IN HUAMBO OR ELSEWHERE, ALTHOUGH THE
NEW HEAD OF DELEGATION WAS IN NAIROBI DISCUSSING THIS
VERY ISSUE. ICRC DID SAY THAT IF THERE WAS A PLACE IN
HUAMBO THAT WFP WAS HAVING DIFFICULTY IN ACCESSING, THEN
ICRC MAY CONSIDER ASSISTING. ICRC IS NOT PARTICIPATING
IN THE RAPID ASSESSMENTS, AS ALL 36 AREAS ARE OUT OF
ICRC'S APPROVED SECURITY ZONE.

WFP TECHNICAL ISSUES TO BE REVIEWED

130. THE SEC REVIEWED A NUMBER OF PROGRAM ISSUES WITH THE WFP PROGRAM SECTION AND ALSO WITH WFP/ANGOLA SENIOR MANAGEMENT. A SUMMARY FOLLOWS BELOW:

- 1A. THE REGISTRATION PROCESS OF NEW IDPS NEEDS TO BE REVIEWED AND TIGHTENED, AS THERE ARE REPORTS OF FALSIFICATIONS IN THE LISTS. IT IS NOW A JOINT PROCESS AMONG MINARS (MINISTRY OF SOCIAL RECONSTRUCTION), WFP, OCHA, AND SOMETIMES THE IMPLEMENTING PARTNER (IP). NEEDY PEOPLE ARE REPORTEDLY GOING HUNGRY, WHILE OTHERS ARE RECEIVING FOOD IN CAMPS.
- 1B. THE CONNECTION BETWEEN THE VULNERABILITY ASSESSMENT MAPPING (VAM) WORK BEING DONE IN THE PROVINCES AND HOW ITS FINDINGS GUIDE THE CHOICE OF WFP'S BENEFICIARIES SHOULD BE CLEARER TO ALL WFP'S IPS.

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COMMENT: THE WORK OF IDENTIFYING THE TRULY VULNERABLE WILL BECOME EVEN MORE CRITICAL DURING THE LIFE OF THE NEW PRO AS THE NEED TO DOWNSIZE THE BENEFICIARY CASELOAD AFTER THE INITIAL INCREASE BECOMES NECESSARY. IT SHOULD BE NOTED TOO THAT THE STAFF OF THE VAM UNIT ARE AMONG THE STRONGEST IN WFP/ANGOLA. FAO/ECU'S WORK WITH VAM HAS GREATLY INCREASED OVER THE LAST YEAR AND THE VAM DATA NOW INCLUDES THE WORK OF WFP AND FAO/ECU WHICH PROVIDES A MORE ROUNDED PICTURE OF THE FOOD SECURITY SITUATION BY PROVINCE. END COMMENT.

- 1C. THERE IS AN INADEQUATE NUMBER OF FOOD AID MONITORS IN THE WFP SUB-OFFICES. THEY ARE NEEDED FOR OVERSIGHT OF DISTRIBUTIONS, AS WELL AS FOR POST-DISTRIBUTION MONITORING. SOME NOW ARE ALMOST COMPLETELY DEDICATED TO OVERSIGHT OF FFW PROJECTS. THE DETERMINATION OF THE NUMBER OF MONITORS IS A BUDGET ISSUE THAT NEEDS TO
- 1D. POST-DISTRIBUTION MONITORING (PDM) IS NOT BEING

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ACTION AID-00

AF-00 AGRE-00 AMAD-00 CIAE-00 SRPP-00 UTED-00 TEDE-00 INR-00 IO-00 NSAE-00 OIC-02 SEC-01 TEST-00 PRM-00 SAS-00 INFO LOG-00 NP-00 EB-00 EUR-00 NSCE-00 OES-01

----95A7B4 291521Z /38

P 2913547 APR 02 F 2913342 APR 02 FM AMEMBASSY ROME TO AMEMBASSY LUANDA PRIORITY SECSTATE WASHDC PRIORITY 3471 INFO USMISSION GENEVA AMEMBASSY KINSHASA AMEMBASSY NAIROBI AMEMBASSY HARARE AMEMBASSY HARARE
AMEMBASSY LUSAKA
AMEMBASSY YAOUNDE
AMEMBASSY WINDHOEK
AMEMBASSY GABORONE
AMEMBASSY BRAZZAVILLE
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LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JOWORKEN USUN FOR LSHESTACK

E.O. 12958: N/A

E.O. 12958: N/A
TAGS: EAID EAGR AORC PREF WFP UN PREF EAID WFP UN PRI SUBJUNCTION OF THE U.N.
WORLD FOOD PROGRAM IN ANGOLA
IMPLEMENTED IN MOST PLACES. PDM IS CRUCIAL TO
UNDERSTANDING HOW THE FOOD IS USED, WHETHER OR NOT THE
QUANTITIES ARE ADEQUATE OR TOO HIGH, AND TO MONITOR
NEFARIOUS ACTIVITIES THAT HAVE BEEN HIGHLIGHTED IN THE
SCF/UK REPORT ON SEXUAL EXPLOITATION IN THE REFUGEE
CAMPS IN WEST AFRICA. THE SEC CLEARLY STRESSED THE
IMPORTANCE OF ADDING THIS ELEMENT TO WEP'S PROGRAM.
(NOTE: THE WFP EVALUATION MISSION ALSO MADE THIS
RECOMMENDATION TO WFP/ANGOLA. END NOTE.)

THE SEC HEARD THAT TENSIONS WERE STARTING BETWEEN THE OLDER IDPS AND THE NEWER CASELOAD, WITH SOME OF THE NEWER CASELOAD COMPOSED OF UNITA FAMILIES. THE OLDER IDPS, SOME OF WHOM HAVE BEEN CUT FROM WHY'S BENEFICIARY LISTS DUE TO THEIR LEVEL OF COPING MECHANISMS, HAVE BEGUN TO COMPLAIN THAT THEY WERE DISPLACED BECAUSE OF UNITA'S WAR EFFORTS AND NOW UNITA FAMILIES ARE RECEIVING UNCLASSIFIED

PAGE 03 ROME 02065 08 OF 10 291506Z FOOD, WHEN THEIR OWN RATIONS HAVE BEEN CUT. THIS WAS FLAGGED AS AN ISSUE THAT MAY HAVE TO BE ADDRESSED BY WFP IN THE NEAR FUTURE.

- 1F. THE SEC SUGGESTED THAT DISTRIBUTION METHODS (CLUSTER VERSUS SCOOPING) BE REVIEWED FOR EFFICIENCY AND EFFECTIVENESS. WFP/ANGOLA WAS REQUESTED TO CONSIDER PROVIDING ITS IPS WITH GUIDELINES REGARDING FOOD DISTRIBUTION BEST PRACTICES.
- 1G. WFP NEEDS TO IMPROVE ITS COORDINATION, TRANSPARENCY, AND INFORMATION FLOW WITH ITS IPS. SPECIFYING ONE OR TWO WFP INTERLOCUTORS (RATHER THAN A MYRIAD) FOR PROGRAMMING ISSUES WOULD GREATLY REDUCE CONFUSION. THE IPS SAID THEY ARE NOT RECEIVING ON A REGULAR BASIS THE MONTHLY PROVINCIAL COMMODITY ALLOTMENTS, NOR ARE THEY RECEIVING REPORTS OF WHAT WAS ACTUALLY DISTRIBUTED IN THE PROVINCES BY THE NGOS. WFP AGREED TO IMMEDIATELY START COPYING ALL THE LUANDA NGO OFFICES ON THE MONTHLY PROVINCIAL ALLOTMENTS IN AN EFFORT TO IMPROVE COMMUNICATIONS.
- 1H. FOOD-FOR-WORK (FFW) PROJECTS. UNDER THE CURRENT PRRO, FFW PROJECTS WERE TO MAKE UP THIRTY PERCENT OF WFP'S WORK. BUT EVEN BEFORE THE PRRO BEGAN IN APRIL 2001, THE FAA WAS CONDUCTING OPERATIONS IN AREAS THAT GENERATED LARGE NUMBERS OF IDPS, AND THOSE NUMBERS CONTINUED TO RISE. THERE WERE NOT ENOUGH RESOURCES TO ACCOMMODATE THE GROWING EMERGENCY NEEDS, THEREFORE FFW PROJECTS HAD TO BE SCALED BACK AND TODAY MAKE UP APPROXIMATELY 5 PERCENT OF WFP'S TOTAL CASELOAD. AS WFP UNCLASSIFIED
- PAGE 04 ROME 02065 08 OF 10 291506Z STRUGGLES TO MAINTAIN ITS PIPELINE TO MEET EMERGENCY DIRECTED TO MAINTAIN ITS PIPELINE TO MEET EMERGENCY NEEDS, COMMODITIES AVAILABLE FOR FFW ACTIVITIES WILL MOST LIKELY REMAIN IN SHORT SUPPLY. THIS WILL IMPACT THE NUMBER OF INFRASTRUCTURE REHABILITATION PROJECTS THAT CAN BE SUPPORTED BY FFW FOR MONTHS TO COME.

RECOMMENDATIONS

131. RECOMMENDATIONS ARE AS FOLLOWS:

IT IS EXTREMELY IMPORTANT FOR THE DONOR COMMUNITY TO TIT IS EXTREMELY IMPORTANT FOR THE DONOR COMMUNITY TO STRONGLY SUPPORT WFP'S EFFORTS NOW. SOME OF THE DIFFICULTIES THAT WFP HAS BEEN ENCOUNTERING WITH ITS RATIONS AND PIPELINE STEM FROM LACK OF DONOR SUPPORT (OTHERS ARE DUE TO LATE SHIPMENTS). THIS MAY HAVE BEEN UNDERSTANDABLE BECAUSE OF THE EXTENDED WAR, BUT THIS IS MOMENT IS THE MOST POSITIVE OPPORTUNITY FOR LASTING PEACE WE HAVE SEEN IN THE LAST THIRTY YEARS. A DEMARCHE TO DONORS WOULD BE HELPFUL IN HIGHLIGHTING ANGOLA'S

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ACTION AID-00

INFO LOG-00 NP-00 AF-00 AGRE-00 AMAD-00 CIAE-00 SRPP-00 EB-00 EUR-00 UTED-00 TEDE-00 INR-00 IO-00 NSAE-00 NSCE-00 OES-01 OIC-02 SEC-01 TEST-00 PRM-00 SAS-00 /004W

_____95A7BC 2915217 /3

P 291354Z APR 02
FM AMEMBASSY ROME
TO AMEMBASSY LUANDA PRIORITY
SECSTATE WASHDC PRIORITY 3472
INFO USMISSION GENEVA
AMEMBASSY KINSHASA
AMEMBASSY NAIROBI
AMEMBASSY HARARE
AMEMBASSY LUSAKA
AMEMBASSY YAOUNDE
AMEMBASSY WINDHOEK

AMEMBASSY YAOUNDE
AMEMBASSY WINDHOEK
AMEMBASSY GABORONE
AMEMBASSY BRAZZAVILLE
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SENSITIVE

LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JDWORKEN USUN FOR LSHESTACK

E.O. 12958: N/A

E.O. 12930: N/A
TAGS: EAID EAGR AORC PREF WFP UN PREF EAID WFP UN PRI
SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N.
WORLD FOOD PROGRAM IN ANGOLA
CURRENT STORY AND IMMEDIATE NEEDS.

- AT THE SAME TIME, THE DONOR COMMUNITY IN LUANDA AND THE U.N. MUST MAINTAIN UNRELENTING PRESSURE ON THE GRA TO FULFILL ITS RESPONSIBILITIES TO ITS POPULATION. IF IT DOES NOT HAVE THE LOGISTICAL CAPACITY OR EXPERTISE AT THIS MOMENT TO IMPLEMENT SOCIAL SERVICES, IT COULD VERY WELL PROVIDE FUNDING TO THE U.N. AGENCIES IN THE SHORT TERM. DONORS WILL ONLY FULLY SUPPORT THE HUMANITARIAN COMMUNITY, IF THEY ARE CONFIDENT THAT THE GRA WILL NOW TAKE ITS RESPONSIBILITIES SERIOUSLY.
- WFP IS EXPECTING SERIOUS PIPELINE BREAKS OF MAIZE IN LATE JUNE OR EARLY JULY. THE BREAK WILL BE ABOUT 4-6 WEEKS IN DURATION. CASH IS NEEDED NOW TO COVER THE GAP.
- USDA SHOULD EXPLORE THE POSSIBILITY OF ACCELERATING UNCLASSIFIED
- PAGE 03 ROME 02065 09 OF 10 291506Z ITS MAIZE SHIPMENT OF 37,000 MT.
- WHEREVER POSSIBLE, ALL EFFORTS SHOULD BE MADE BY THE HUMANITARIAN COMMUNITY TO ADDRESS THE NEEDS OF THE PEOPLE NEAR THEIR HOME AREAS. THE PROVINCIAL CAPITALS ARE STRETCHED TO THE MAXIMUM. IT SHOULD BE RECOGNIZED HOWEVER, THAT SUCH EFFORTS COME WITH THE NEED FOR ADDITIONAL LOGISTICAL SUPPORT AND STAFF IN THE SHORT TERM.
- WFP/HQ SENIOR MANAGEMENT SHOULD SUPPORT WFP/ANGOLA TO MEET THE CHALLENGES IT IS CURRENTLY FACING. ADDITIONAL STAFF MAY BE NEEDED DURING THE NEXT SIX MONTHS.
- MULTIPLE LESSONS WERE LEARNED DURING THE 1995/96
 DEMOBILIZATION EFFORT. THE CURRENT HUMANITARIAN
 COMMUNITY IN LUANDA SHOULD SEEK OUT THE LESSONS LEARNED
 FROM THAT PERIOD. ALSO SOME TRANSFERENCE OF LESSONS
 LEARNED MIGHT COME FROM SIERRA LEONE'S CURRENT EFFORTS.
- WFP/ANGOLA'S PROGRAMMING SHOULD ADAPT THE FOLLOWING:
- $\underline{\ }$ A. THE REGISTRATION PROCESS OF NEW IDPS NEEDS TO BE REVIEWED AND TIGHTENED.
- 1B. THE CONNECTION BETWEEN THE VULNERABILITY ASSESSMENT MAPPING (VAM) WORK BEING DONE IN THE PROVINCES AND HOW ITS FINDINGS GUIDE THE CHOICE OF WFP'S BENEFICIARIES SHOULD BE CLEARER TO ALL WFP'S IPS.

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1C. THE NUMBER OF FOOD AID MONITORS IN THE WFP SUBOFFICES NEEDS TO BE INCREASED SO THAT ADEQUATE OVERSIGHT
OF DISTRIBUTIONS AND POST-DISTRIBUTION MONITORING CAN BE
PERFORMED.

- _D. POST-DISTRIBUTION MONITORING (PDM) IS NOT BEING IMPLEMENTED IN MOST PLACES AND NEEDS TO BEGIN POSTHASTE.
- 1E. WFP NEEDS TO MONITOR AND PREPARE FOR POTENTIAL TENSIONS BETWEEN THE OLDER IDPS AND THE NEWER CASELOAD, SOME OF WHICH ARE COMPOSED OF UNITA FAMILIES.
- _f. DISTRIBUTION METHODS (CLUSTER VERSUS SCOOPING) SHOULD BE REVIEWED FOR EFFICIENCY AND EFFECTIVENESS.
- 1G. WFP NEEDS TO IMPROVE ITS COORDINATION, TRANSPARENCY, AND INFORMATION FLOW WITH ITS IPS. SPECIFYING ONE OR TWO WFP INTERLOCUTORS (RATHER THAN A MYRIAD) FOR PROGRAMMING ISSUES WOULD GREATLY REDUCE CONFUSION.
- 1H. FOR THE IMMEDIATE FUTURE, FOOD-FOR-WORK (FFW) AND

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ACTION AID-00
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P 291354Z APR 02
FM AMEMBASSY ROME
TO AMEMBASSY LUANDA PRIORITY
SECSTATE WASHDC PRIORITY 3473
INFO USMISSION GENEVA
AMEMBASSY KINSHASA
AMEMBASSY NAIROBI
AMEMBASSY HARARE
AMEMBASSY LUSAKA
AMEMBASSY LUSAKA
AMEMBASSY YAOUNDE
AMEMBASSY YAOUNDE
AMEMBASSY WINDHOEK
AMEMBASSY GABORONE
AMEMBASSY GRACE
USMISSION USUN NEW YORK

AMEMBASSY LONDON AMEMBASSY PARIS USEU BRUSSELS 2650

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LUANDA FOR USAID RHELLYER AND HEVANS GENEVA FOR RMA FOR NANCE KYLOH BRUSSELS FOR KFULLER AND KDEBLAUW NSC FOR JDWORKEN USUN FOR LSHESTACK

E.O. 12958: N/A
TAGS: EAID EAGR AORC PREF WFP UN PREF EAID WFP UN PRI SUBJECT: MOUNTING CHALLENGES LAY AHEAD FOR THE U.N.
WORLD FOOD PROGRAM IN ANGOLA
FOOD FOR ASSET CREATION (IN THE NEW PRRO) RECOVERY
PROGRAMS WILL HAVE TO TAKE A BACK SEAT TO EMERGENCY
NEEDS. AS SOON AS PEOPLE REGAIN THEIR STRENGTH,
HOWEVER, A RENEWED EMPHASIS SHOULD BE PLACED ON THESE
PROGRAMS TO HELP REBUILD ANGOLA. HEILEMAN

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